

Summary report of the changes in assessed values for tax year 2017.

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Executive Summary

For tax year 2017, the overall taxable value in Weber County increased by approximately \$2.1 billion (9%). The real property assessment values were the main driver as the overall assessed real estate taxable values increased \$2 billion (10%). Unsecured personal property assessed market values decreased \$4.5 million (0.4%), while state assessed values increased \$73 million (10%).

Since the property tax system in Utah is revenue neutral, the overall change in value does not affect property tax revenues. However, because of the different proportional increases in different property categories, the property tax burden will shift slightly away from real state assessed to personal property.



Figure 1

Weber County Land Use

Weber County has approximately 100,000 parcels, of which the overall land use is primarily single-family residential and vacant residential/agricultural land. These groups constitute an estimated 80% of the parcel count and approximately 65% of the acreage.

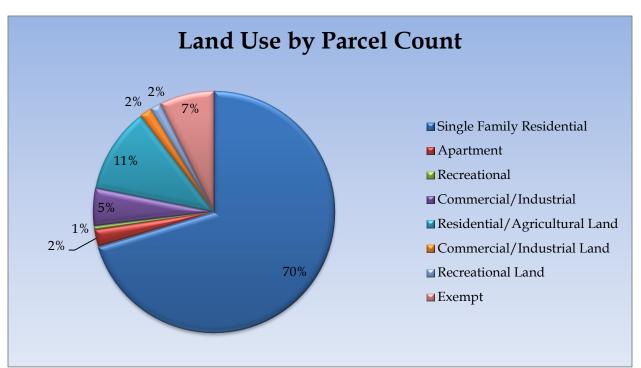
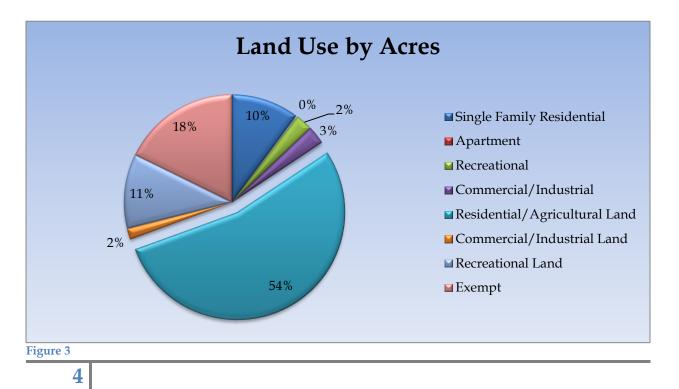


Figure 2



Regions

The Weber County Assessor's Office groups all real property within the county into geographic "regions." Each region is defined by political and/or physical boundaries. The purpose of stratifying properties into regions is to help identify changes in market values by geography. If assessed values change at different rates between regions, a tax shift is created from one region to another.

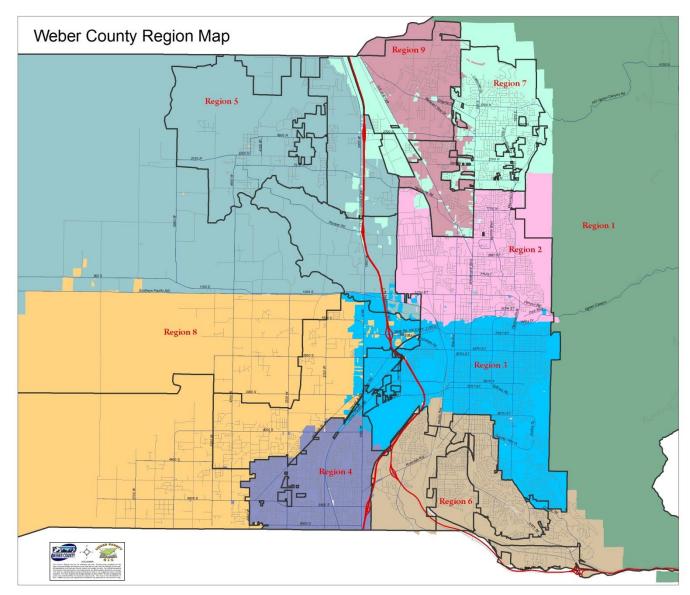


Figure 4

Economic Analysis

Population

Weber County had a 2016 estimated population of 247,560, which represents a compounded annual increase of 0.92% over the 2010 census of 232,214. Weber County added an average of 2,558 residents per year from 2010 to 2016.

POPULATION TRENDS				
	Popula	Comp. Annual Change		
	2010 Census	2016 Est.	2010-2016	
United States	308,745,538	323,127,513	0.65%	
Utah	2,775,326	3,051,217	1.36%	
Weber County	232,214	247,560	0.92%	

Employment Data

In 2016, the year-end unemployment rate in Weber County declined for the fifth straight year. More importantly, Weber County experienced a job growth of 2,766, a 2.4% increase.² This represents the historical year-end high. Utah as a whole continued accumulating jobs, adding another 47,200 in 2016.

2016 Year End Weber County Employment Table (Seasonally Adjusted)

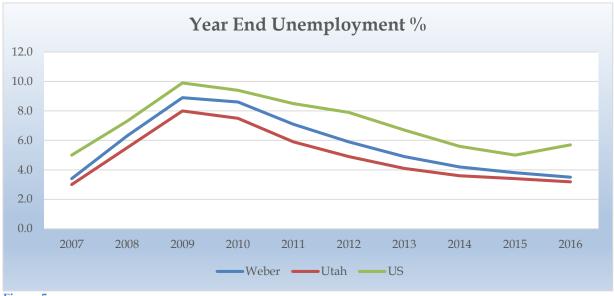
Year	Employment	Unemployment	Rate
2016	116,016	4,610	3.8%
2015	113,250	4,729	4.0%
2014	110,118	5,062	4.4%
2013	108,616	6,232	5.4%
2012	106,217	7,228	6.4%

Table 2³

¹ (United States Census Bureau, 2017)

² (Utah Department of Workforce Services, 2017)

³ (Utah Department of Workforce Services, 2017)



(Employment Data, cont.)

Figure 5

Government employment continues to serve as the base employer in Weber County. Based on the 2015 average, three of the top five and five of the top ten employers in Weber County are federal, state, or local government.

Weber County Top Ten Employers (2015)⁴

Employer	Industry	# of Employees
United States Government	Federal Government	5000-6999
Weber County School District	Public Education	3000-3999
McKay-Dee Hospital Center (IHC)	Health Care	3000-3999
Weber State University	Higher Education	3000-3999
Autoliv Asp, Inc.	Motor Vehicle Equipment Manufacturing	2000-2999
State of Utah	State Government	1000-1999
Fresenius USA Manufacturing,	Medical Instrument Manufacturing	1000-1999
Ogden City School District	Public Education	1000-1999
America First Credit Union	Credit Unions	1000-1999
Wal-Mart	Warehouse Clubs and Supercenters	1000-1999
Table 3 ⁵		

⁴ At the time of this report, the 2016 data was unavailable

⁵ (Utah Department of Workforce Services, 2017)

Industry	Average Employment	% Total Employment	Payroll \$(Million)	% Total Payroll
Manufacturing	14,598	7.8	774	10.5
Health Care and Social Assistance	13,302	7.1	590	8.0
Retail Trade	12,441	6.7	343	4.6
Federal Government	11,192	6.0	619	8.4
Admin., Support, Waste Mgmt, Remediation	8,020	4.3	218	3.0
Administrative and Support Services	7,867	4.2	211	2.9
Local Government	7,864	4.2	295	4.0
Accommodation and Food Services	7,496	4.0	109	1.5
Food Services and Drinking Places	6,933	3.7	98	1.3
Construction	6,044	3.2	284	3.8
Table 4 ⁶				

Top Ten Industries by Employment (2016)

Top Ten Industries by Payroll (2016)

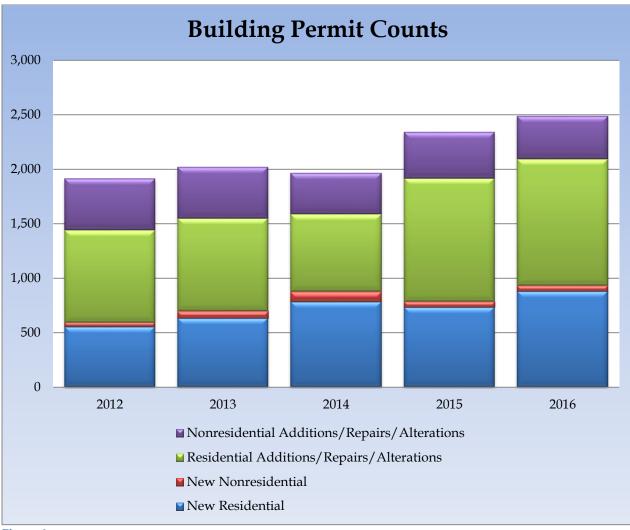
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Local Government	7,864	4.2	295	4.0
Construction	6,044	3.2	284	3.8
Hospitals	4,610	2.5	259	3.5
Ambulatory Health Care Services	4,566	2.4	233	3.2
Finance and Insurance	4,277	2.3	231	3.1
Admin., Support, Waste Mgmt, Remediation	8,020	4.3	218	3.0
Table 5 ⁷				

⁶ (Utah Department of Workforce Services, 2017)

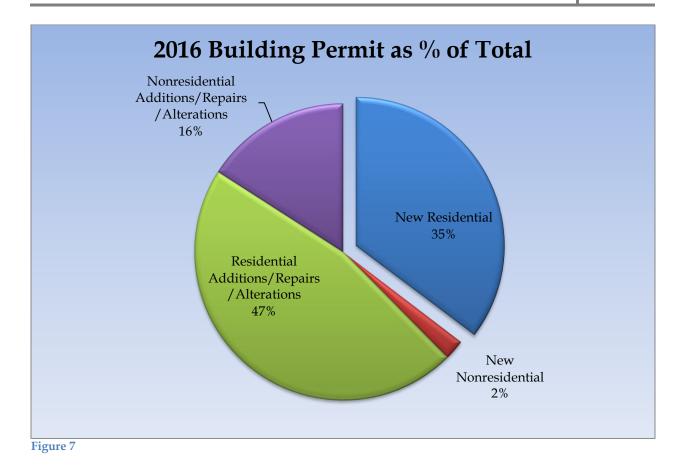
⁷ (Utah Department of Workforce Services, 2017)

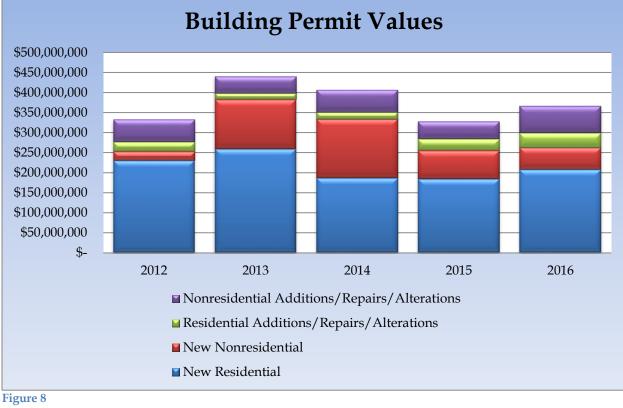
Building Permits

2016 saw an increase in both the number of building permits issued and the overall value of those permits. The number of new building permits, permits for additions, repairs, and alterations all increased. New building permits usually have a greater value attached. Typically, residential building permits dominate the total permit count. 2016 was no exception, as residential permits comprised over 80% of the total count and 67% of the value.









10

New Growth

New growth is taxable value added to the assessment roll through owner-initiated property changes, such as new buildings or improvements to existing buildings. New growth is not additional value created through reappraisal. For example, the addition of a new garage that adds \$10,000 in market value is considered new growth. A reappraisal that recognizes a \$10,000 increase in market value is not new growth. New growth is new revenue for the taxing entities. This new revenue helps pay for the additional services required to support the new structures and the added population, e.g. schools, public safety, road maintenance, etc. Real and centrally assessed values are all included in the calculation, with real property contributing the greatest amount in Weber County.⁸

From 2005 to 2008, Weber County experienced a boom, with a significant number of new homes and commercial developments built during that period. Starting at the decline of the real estate market in 2008, new growth in Weber County declined dramatically before starting to rebound in 2015. Since 2015, new growth has approximately doubled to \$533 million. This figure represents the second highest level of new growth in Weber County over the past twenty years.

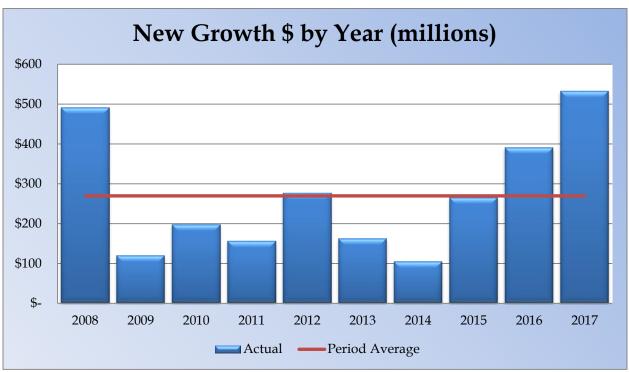


Figure 9

⁸ Personal property was removed from the new growth calculation in 2016

Valuation Appeals

Each year property owners have the opportunity to seek a valuation adjustment through a valuation appeal. The appeal process is known as the Board of Equalization (BOE). The Clerk/Auditor's Office administers the BOE, which entails receiving appeals and forwarding them on to the Assessor's Office for a valuation or exemption decision once the appellant has provided sufficient evidence.



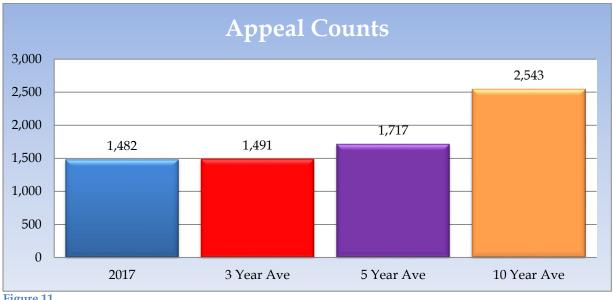


Figure 11

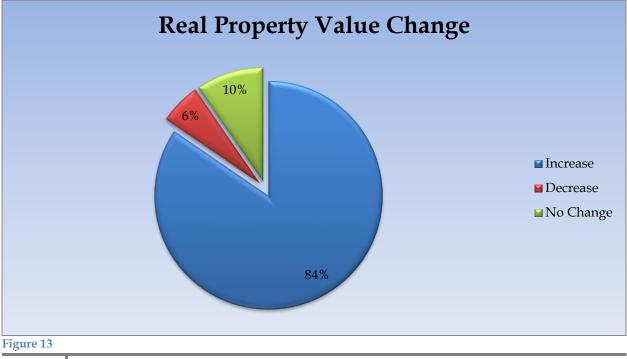
As seen in the Figure 11 above, 2007 – 2009 saw a sharp increase in the number of appeals. Since 2010 there has been a marked decline. The 2016 appeal count is below the three, five, and ten year historical averages.

Assessed Value Change Analysis

As part of the year-end analysis, the Assessor's Office performs a value change study of taxable parcels. This year in Weber County, 84% of the assessed values increased, 6% decreased, and 10% remained the same. Most of the changes in assessed value were marginal, with 82% changing 15% or less.



Figure 12



Change	Overall	SFR	SRI	Vac R/A Land	Rec	C/I Imp	Vac C/I Land
Increase	85%	93%	86%	63%	87%	46%	76%
Decrease	6%	6%	10%	5%	9%	8%	2%
No Change	10%	1%	4%	32%	4%	46%	22%
# Parcels	Overall	SFR	SRI	Vac R/A Land	Rec	C/I Imp	Vac C/I Land
Increase	59,120	56,213	1,270	36	411	57	1,133
Decrease	3,806	3,557	154	3	45	10	37
No Change	855	385	53	18	18	57	324
Table 6							

Assessed value change by property type (taxable parcels)⁹

Overall:	Weber County
SFR:	Single Family Residential
SRI:	Small Residential Income
Vac R/A Land:	Vacant Residential & Agricultural Land
Rec:	Recreational Properties
C/I Imp:	Commercial & Industrial Improved
Vac C/I Land:	Vacant Commercial & Industrial Land

Assessed value change by region¹⁰

Change	Region 1	Region 2 & 3**	Region 4	Region 5	Region 6	Region 7	Region 8	Region 9
Increase	65%	90%	86%	95%	70%	90%	86%	81%
Decrease	13%	5%	5%	3%	9%	3%	4%	8%
No Change	22%	5%	9%	2%	20%	7%	10%	11%
# Parcels	Region 1	Region 2 & 3**	Region 4	Region 5	Region 6	Region 7	Region 8	Region 9
# Parcels Increase	Region 1 5,476	U	Region 4 14,496	Ų	Ų	Region 7 12,073	Region 8 6,440	Region 9 6,683
		10,766	<u> </u>	Ų	Ų		0	0
Increase	5,476	10,766 660	14,496	11,292 382	5,251	12,073	6,440	6,683

* See Region Map page 5

** Because of its size, Ogden City is divided into two regions (2&3). The two regions are combined for the purposes of this report.

 $^{^9}$ Due to rounding, the percentages given may not sum to 100%

¹⁰ Due to rounding, the percentages given may not sum to 100%

Assessed Values by Region

As discussed in the "Regions" section of the report¹¹, the Weber County Assessor's Office clusters real property parcels into value areas based on political and/or physical boundaries. The chart below shows Ogden City, comprising Regions 2 and 3, containing over one quarter of the total market value of Weber County.

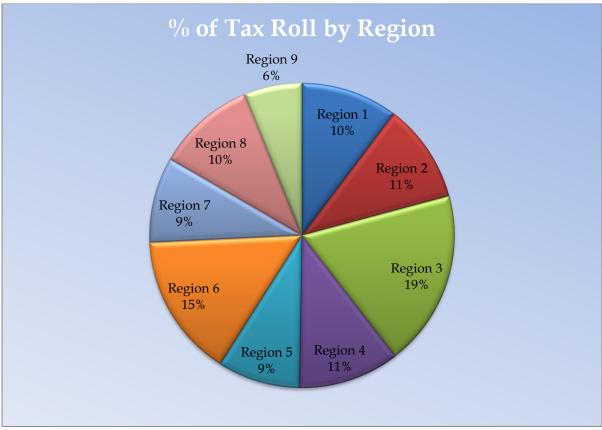


Figure 14

Assessment Statistics

As part of the quality assurance testing done before the close of each year's assessment roll, the Weber County Assessor's Office performs an assessment/sale ratio study. The purpose of the study is to determine if the level of assessment within each property class is within statutory boundaries and to ensure that there is equity among property classes. The level of assessment in Utah is 100% of market value, meaning each taxable piece of real property should be assessed at what it would sell for in the open market. According to Utah State Tax Commission Rule R884-24P-27, the measure of central tendency shall be within \pm 10% of the legal level of assessment.¹² This means that the assessment/sale ratio for each property class, and each property subclass, shall be within 90% to 110%.

Two general tests are employed. The first is a measurement of appraisal level test to determine if the county's assessment complies with state tax commission guidelines for appraisal level. This test employs the median and average. The second test measures the level of uniformity within the class and subclasses, or how closely grouped each individual ratio is around the median or average level of assessment. Uniformity is tested using the coefficient of dispersion (COD) and coefficient of variation (COV).

Within each class and subclass study, seven statistics are calculated: number of samples (count), median sale ratio, average (mean) sale ratio, weighted mean, price related differential, COD, and COV.

Measurement of Appraisal Level

There are three calculations performed to measure the appraisal level: the median, the mean, and the weighted mean.

To calculate the median, the ratios are arrayed in the order of magnitude, with the middle ratio serving as the median. The average ratio is calculated by summing all of the ratios and then dividing by the total number of samples.

The weighted mean weighs each ratio by the sale price. It is calculated by dividing the sum of the assessed values by the sum of the sale prices.

¹² (Utah State Tax Commission, 2017)

Measures of Appraisal Uniformity

There are two calculations performed in the measure of appraisal uniformity: coefficient of dispersion (COD) and coefficient of variation (COV).

The coefficient of dispersion is the most used measure of uniformity in ratio studies.¹³ The COD is based on the absolute average deviation from the median ratio. The COD provides a measure of appraisal uniformity that is independent of the level of appraisal and permits direct comparison between property groups. Typically, the lower the COD, the more uniform the assessment.

Similar to the COD, the coefficient of variation (COV) makes comparisons between appraisal classes easier. The COV is an expression of the standard deviation divided by the average sale ratio.

2017 Sale ratio results

Each year an assessment/sale ratio study is performed by comparing the current tax year's assessed values to the sales that occurred in the prior calendar year. In Weber County, three overall property classes are studied for the assessment/sale ratio: residential, vacant non-commercial land, and commercial. The residential class has three subclasses: region, age, and gross living area. Vacant non-commercial land has two subclasses: region and size. Commercial does not have any subclasses, as there are not enough verifiable sale transactions to derive any benefit from stratifying commercial sales into subclasses. The results of the study by class are displayed in the following table:

	Resider	ntial A/S Ratio		
Count	Median	Mean	COD	COV
3,647	94%	94%	7	8
	Vacant Non-Con	nmercial Land A/S Ratio)	
Count	Median	Mean	COD	COV
186	97%	95%	12	17
	Comme	ercial A/S Ratio		
Count	Median	Mean	COD	COV
45	95%	93%	17	25

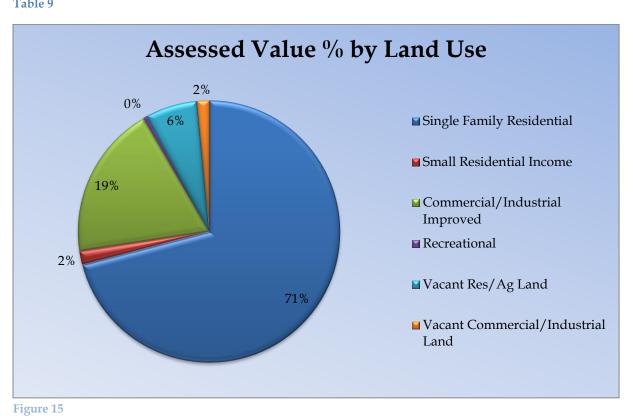
¹³ (International Association of Assessing Officers (IAAO), 2010)

Assessed Value Summary

The following table is the aggregate percent change in the 2017 assessment roll by property type as compared to tax year 2016 and the percent each class contributes to overall market value. The totals are for all nonexempt properties including single family residential, small residential income (2-4 family), commercial/ industrial, recreational, vacant residential/agricultural land, and vacant commercial/industrial land.

Property Class	% Change	% of Roll
Single Family Residential	10%	71%
Small Residential Income	8%	2%
Commercial/Industrial Improved	7%	19%
Recreational	9%	0%
Vacant Res/Ag Land	7%	6%
Vacant Commercial/Industrial Land	14%	2%
Overall	10%	100%
Table 9		

Percent of Assessed Value by Property Class¹⁴



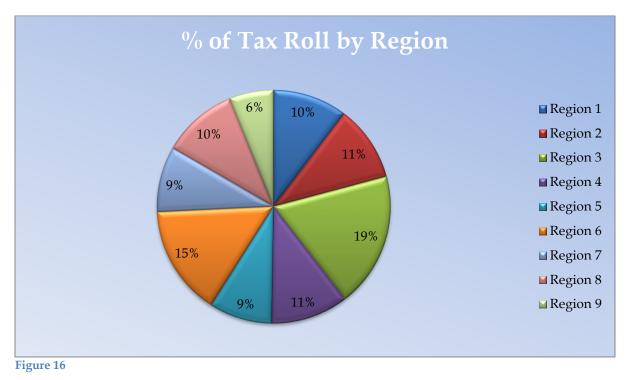
 $^{^{14}}$ Percentages expressed in the table above are rounded. The sum of the displayed figures may not total 100%.

The following table is the aggregate percent change for the 2017 assessment by region, as compared to tax year 2015, along with the percent of county tax roll by region. The totals are for all nonexempt properties including single-family residential, small residential income (2-4 family), commercial/industrial, recreational, vacant residential/agricultural land, vacant commercial/industrial land, and church or public properties.

	% Change	% of Tax Roll
Region 1	6%	10%
Region 2	10%	11%
Region 3	11%	19%
Region 4	9%	11%
Region 5	10%	9%
Region 6	9%	15%
Region 7	10%	9%
Region 8	13%	11%
Region 9	10%	6%
Weber County	10%	100%

Percent of Tax Roll By Region¹⁵

* See Region Map page 5



¹⁵ Percentages expressed in the table above are rounded. The sum of the displayed figures may not total 100%.

Greenbelt

Valuation

The Farmland Assessment Act (FAA), also known as the greenbelt law, allows qualifying agricultural property to be assessed based on the production capability of the land, rather than the market value of the land. In other words, the land is valued and taxed on the agricultural production potential, rather than market value of the land. This method allows agricultural operations to remain economically viable when located in or around expanding urban areas. Speaking generally, in order to qualify for greenbelt status, the property must have at minimum five contiguous acres, be actively devoted to agricultural use, have been actively devoted to agricultural use for at least the two successive years immediately preceding the current tax year, and meet a minimum production requirement. The reduction from market to taxable for these properties is substantial as the taxable value for the greenbelt parcels in Weber County was only 4% of the market value for a difference of almost \$1 billion. This reduction creates a property tax shift from properties assessed under the FAA to the remaining parcels in Weber County. In 2017, Weber County assessed over 157,000 acres of land under the FAA. The table below summarizes the number of acres, market value and taxable value of these properties by region.

Region	Count	Acres	Market (Thousands)	Taxable (Thousands)	% of Market	<pre>\$ Difference (Thousands)</pre>
1	1,214	111,373	\$ 445,248	\$ 17,053	4 %	(\$428,195)
2	19	134	\$ 4,027	\$ 94	2%	(\$3,933)
3	53	386	\$ 18,145	\$ 172	2 1%	(\$17,973)
4	21	70	\$ 3,285	\$ 91	. 3%	(\$3,194)
5	1,476	27,625	\$ 260,960	\$ 10,612	. 4%	(\$250,349)
6	79	842	\$ 18,544	\$ 632	2 3%	(\$17,912)
7	160	1,654	\$ 39,919	\$ 729	2%	(\$39,190)
8	914	13,523	\$ 211,210	\$ 8,632	2 4%	(\$202,578)
9	183	1,717	\$ 37,404	\$ 1,840) 5%	(\$35,564)
Total	4,119	157,324	\$ 1,038,742	\$ 39,854	4%	(\$998,888)

Table 11

Rollback tax

What happens to property when removed from the greenbelt program? Properties that receive a tax benefit while under greenbelt are subject to what is termed a rollback tax when the property no longer qualifies under the FAA. In simple terms, the rollback tax is the difference between the tax paid and the tax normally charged if the property did not qualify for greenbelt. This rollback tax is charged for a maximum of five of the most recent years. For example, if the tax was \$75 under greenbelt and would have been \$1,875 if taxed on full market value, the rollback tax for that year is \$1,800.

Personal Property

The Weber County Assessor's Office maintains a personal property account for all businesses within the county. The information maintained for each business consists of an equipment listing related to that specific business. Equipment acquisition cost is maintained and depreciated each year according to schedules developed by the state property tax division and approved by the Utah State Tax Commission. Existing businesses receive an annual request for updated equipment listings, while cities in Weber County send new business information to the Assessor's Office each year.

In addition, the Assessor's Office maintains an account for each manufactured home in the county. Manufactured homes are eligible to receive the same residential exemption as real property for taxing purposes. Finally, Weber County also maintains a record of all registered age-based vehicles and their associated fees.

Unsecured personal property taxable value in Weber County decreased slightly to just over \$1 billion for tax year 2017¹⁶. This reduction is primarily due to the depreciated value of business personal property equipment in the industrial sector.

The following table and graphs detail the changes in the number of accounts by type as well as the changes in taxable value. % Change reflects changes from the prior tax year. Total % Change is a weighted average reflecting the aggregate change from the prior year.

# of Accounts	% Change	% of Total Value
7,486	6%	87%
952	5%	1%
2,829	5%	10%
5	-79%	0%
3,011	0%	2%
14,283	1%	100%
	7,486 952 2,829 5 3,011	952 5% 2,829 5% 5 -79% 3,011 0%

Personal Property Percentage by Account Type¹⁷

Table 12

¹⁶ Effective 1-1-2009, HB77 changed the filing deadline for personal property from January 1 to May 15. This change made it necessary for the county to use the prior year-end taxable values to calculate the certified tax levy. The 2016 values are not available until year-end; consequently, 2015 values are used in the assessment summary report.
¹⁷ % of Total Value percentages are rounded and may not total 100%.

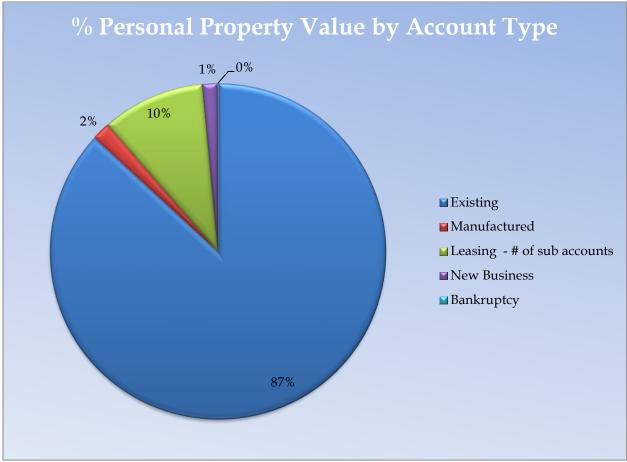
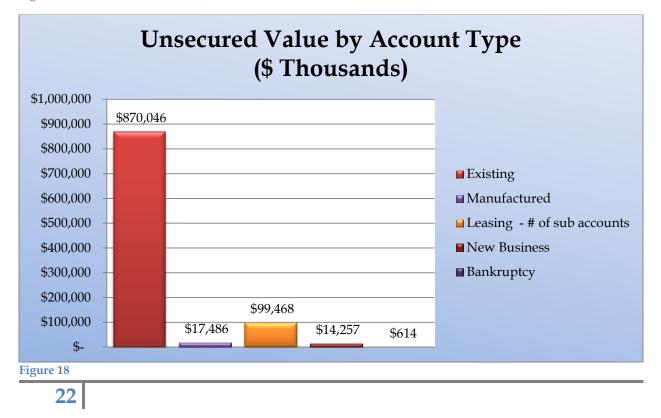


Figure 17



State Assessed

The Property Tax Division of the Utah State Tax Commission values all mines, utilities and railroad properties that operate as a unit. Values are set and apportioned to taxing entities based on situs of property.¹⁸ As illustrated later in Figures 21 and 22, state assessed properties add very little value to Weber County's tax roll. Typically, state assessed property only adds 3-5% to the overall market value. The following graph illustrates the percent of state assessed value allocated to each city and unincorporated area in Weber County.

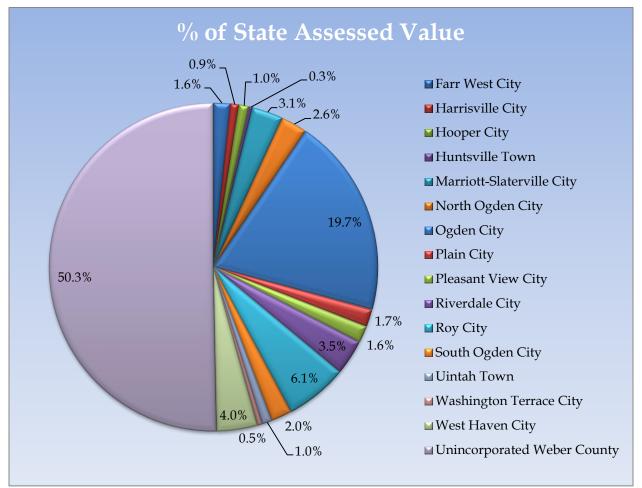


Figure 19

¹⁸ <u>Utah State Tax Commission – Property Tax Division</u>

Total Taxable Value

With the overall increase in assessed values for Real, Unsecured (Personal) Property, and Centrally Assessed, the total taxable value for Real Property and State Assessed increased while personal property decreased slightly for tax year 2017. The total change in taxable value was 9% increase compared to last year.

	Real Property			Personal Property		State Assessed		Total Taxable				
Entity Name	\$ (Change	% Change	\$	Change	% Change	\$	Change	% Change	\$	Change	% Change
Weber County Overall		1,129,767,195	9%	\$	(4,459,882)	0%	\$	73,312,908	10%	\$	1,198,620,221	9%
Ogden City School Dist.		347,565,384	10%	\$	(11,109,795)	-2%	\$	9,134,375	6%	\$	345,589,964	8%
Weber School District		782,201,811	9%	\$	6,649,913	2%	\$	64,178,533	11%	\$	853,030,257	9%
Farr West City		39,835,940	10%	\$	51,348	0%	\$	2,257,559	21%	\$	42,144,847	9%
Harrisville City		22,594,801	8%	\$	427,320	8%	\$	(817,910)	-11%	\$	22,204,211	8%
Hooper City		43,188,263	11%	\$	7,339	0%	\$	517,529	7%	\$	43,713,131	11%
Huntsville Town	\$	3,709,146	6%	\$	(18,893)	-7%	\$	309,805	14%	\$	4,000,058	7%
Marriott-Slaterville City	\$	27,369,032	15%	\$	1,439,443	9%	\$	815,781	3%	\$	29,624,256	13%
North Ogden City	\$	88,557,731	10%	\$	318,149	2%	\$	1,811,864	10%	\$	90,687,744	10%
Ogden City	\$	349,312,542	10%	\$	(11,103,724)	-2%	\$	9,332,746	6%	\$	347,541,564	8%
Plain City	\$	33,404,058	11%	\$	2,570	0%	\$	408,225	3%	\$	33,814,853	11%
Pleasant View City	\$	55,317,958	10%	\$	923,589	3%	\$	1,174,199	10%	\$	57,415,746	10%
Riverdale City	\$	38,208,768	7%	\$	789,230	2%	\$	3,157,009	13%	\$	42,155,007	7%
Roy City	\$	101,755,896	8%	\$	525,144	2%	\$	3,739,173	8%	\$	106,020,213	8%
South Ogden City	\$	67,067,756	8%	\$	1,235,695	3%	\$	449,490	3%	\$	68,752,941	8%
Uintah Town	\$	7,481,773	12%	\$	(13,733)	-1%	\$	911,662	13%	\$	8,379,702	12%
Washington Terrace City	\$	26,627,795	8%	\$	7,256,831	30%	\$	(1,415,601)	-26%	\$	32,469,025	9%
West Haven City	\$	104,410,861	14%	\$	485,950	2%	\$	1,241,591	4%	\$	106,138,402	13%
Unincorporated Weber County		120,924,875	7%	\$	(6,786,140)	-5%	\$	49,419,786	14%	\$	163,558,521	7%
Table 13												

The following charts illustrate the contributory value of real property, unsecured personal property, and state assessed property to the tax roll for the Weber County General Fund. As illustrated below, real property is the major contributor, with unsecured and centrally assessed values contributing only 12% combined.

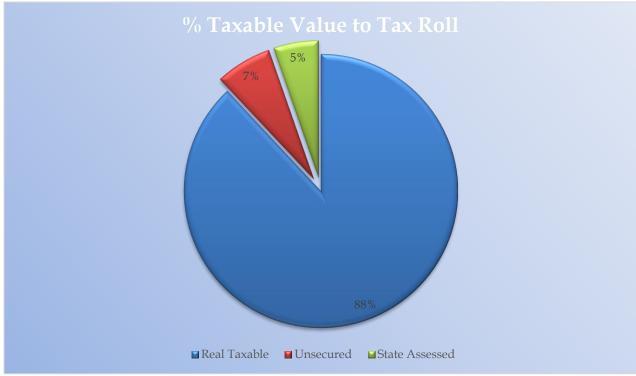
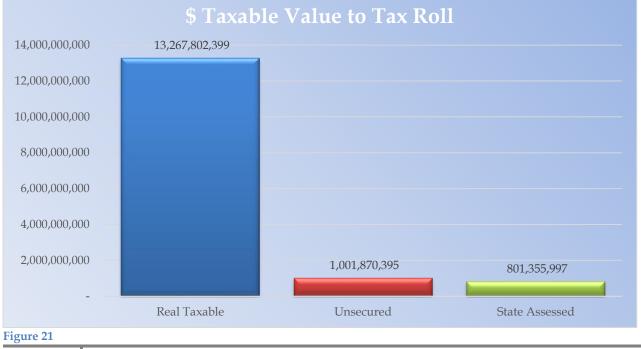


Figure 20



25

Assessment Calendar

January 1st: All property appraised based upon situs and status as of this date (real and personal).

March 1^{*st*}: *Business personal property mailing sent.*

May 1st: F.A.A. (Greenbelt) applications for the prior year due.

May 15th: *Business personal property returns due.*

May 22^{*nd*}: *Tax rolls close* (*real property*).

June 23rd: Manufactured home payment due.

July 22nd: Valuation notices mailed.

September 15th: Valuation appeal deadline (real property).

November 30th: Real property tax due.

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